

UNCLASSIFIED STATE 00095091

VZCZCXR05817

RR RUEHAG RUEHAP RUEHAT RUEHBC RUEHBI RUEHBL RUEHBZ RUEHCD  
RUEHCHI RUEHCI RUEHCN RUEHDA RUEHDE RUEHDF RUEHDT RUEHDU RUEHED RUEHEL  
RUEHFK RUEHFL RUEHGA RUEHGD RUEHGH RUEHGI RUEHGR RUEHHA RUEHHM RUEHHO  
RUEHHT RUEHIHL RUEHIK RUEHJO RUEHJS RUEHKN RUEHKR RUEHKSO RUEHKUK  
RUEHKW RUEHLA RUEHLH RUEHLN RUEHLZ RUEHMA RUEHMC RUEHMJ RUEHMR RUEHMRE  
RUEHMT RUEHNAG RUEHNG RUEHNH RUEHNL RUEHNP RUEHNZ RUEHPA RUEHPB RUEHPD  
RUEHPOD RUEHPT RUEHPW RUEHQU RUEHRD RUEHRC RUEHRS RUEHROV RUEHRS  
RUEHTM RUEHTRO RUEHVC RUEHVK RUEHYG

DE RUEHC #5091/01 2490231

ZNR UUUUU ZZH

R 050227Z SEP 08

FM SECSTATE WASHDC

TO ALL DIPLOMATIC AND CONSULAR POSTS COLLECTIVE

RUEHTRO/AMEMBASSY TRIPOLI 2694

RUEHGL/AMCONSUL GUAYAQUIL 0110

INFO RUEHTV/AMEMBASSY TEL AVIV 5510

UNCLAS SECTION 01 OF 03 STATE 095091

SIPDIS

E.O. 12958: N/A

TAGS: [AMGT](#) [PREL](#) [TW](#)

SUBJECT: GUIDELINES ON CONTACTS WITH TAIWAN

REF: 2007 STATE 123344

**¶1. SUMMARY: EXECUTIVE BRANCH CONTACTS WITH TAIWAN**  
REPRESENTATIVES ABROAD SHOULD BE CARRIED OUT IN ACCORDANCE  
WITH THE GUIDELINES LAID OUT IN PARA 3 BELOW. THE  
GUIDELINES APPLY TO ALL OCCASIONS THROUGHOUT THE YEAR AND  
ESPECIALLY IN THE WEEKS PRIOR TO THE OCTOBER 10 ("DOUBLE  
TEN") ANNIVERSARY OF THE FOUNDING OF THE "REPUBLIC OF  
CHINA." PLEASE ENSURE THAT THESE GUIDELINES ARE BROADLY  
CIRCULATED WITHIN YOUR MISSION. THIS CABLE DOES NOT  
PROVIDE GUIDELINES FOR AIT EMPLOYEES.  
END SUMMARY.

BACKGROUND ON UNOFFICIAL NATURE OF U.S. RELATIONS WITH  
TAIWAN

**¶2. FOR THE PAST THREE DECADES, THE UNITED STATES HAS**  
ADHERED TO A ONE CHINA POLICY, CONSISTENT WITH THE THREE  
U.S.-PRC JOINT COMMUNIQUES AND THE TAIWAN RELATIONS ACT  
(ALL AVAILABLE ON THE STATE DEPARTMENT'S WEBSITE). IN  
KEEPING WITH THIS ONE CHINA POLICY, THE U.S. GOVERNMENT  
ESTABLISHED DIPLOMATIC RELATIONS WITH THE PRC IN 1979 AND  
RECOGNIZED THE PRC AS THE SOLE LEGAL GOVERNMENT OF CHINA.  
FOLLOWING THE TERMINATION OF FORMAL RELATIONS BETWEEN THE  
UNITED STATES AND THE GOVERNING AUTHORITIES ON TAIWAN, THE  
UNITED STATES BEGAN MAINTAINING UNOFFICIAL RELATIONS WITH  
THE ISLAND, PER THE TAIWAN RELATIONS ACT. SIMILARLY, THE  
U.S.-PRC JOINT COMMUNIQUE OF 1979 STATES THAT "THE PEOPLE  
OF THE UNITED STATES WILL MAINTAIN CULTURAL, COMMERCIAL,  
AND OTHER UNOFFICIAL RELATIONS WITH THE PEOPLE OF TAIWAN."

GUIDELINES FOR CONTACTS WITH TAIWAN REPRESENTATIVES

**¶3. THE TAIWAN RELATIONS ACT ESTABLISHED THE AMERICAN**  
INSTITUTE IN TAIWAN (AIT) AS A NONPROFIT CORPORATION  
RESPONSIBLE FOR CARRYING OUT PROGRAMS, TRANSACTIONS, AND  
OTHER RELATIONS THAT WOULD, HAD WE MAINTAINED DIPLOMATIC  
RELATIONS, HAVE BEEN CONDUCTED BY THE PRESIDENT OR ANY  
AGENCY OF THE USG WITH RESPECT TO TAIWAN. TAIWAN'S  
COUNTERPART TO AIT IS THE TAIPEI ECONOMIC AND CULTURAL  
REPRESENTATIVE OFFICE IN THE UNITED STATES (TECRO).  
EXECUTIVE BRANCH OFFICIALS SHOULD ADHERE TO THE FOLLOWING  
GUIDELINES FOR INTERACTION WITH REPRESENTATIVES OF TAIWAN:

-- TAIWAN REPRESENTATIVES SHOULD BE TREATED WITH  
APPROPRIATE COURTESY AND RESPECT, WITHIN THE FRAMEWORK OF  
OUR UNOFFICIAL RELATIONS WITH THE ISLAND.

--USG OFFICIALS SHOULD CONDUCT THE SAME SUBSTANTIVE RANGE  
OF BUSINESS WITH THEIR TAIWAN COUNTERPARTS THAT THEY WOULD  
CONDUCT WITH REPRESENTATIVES FROM COUNTRIES WITH WHICH THE

UNITED STATES HAS DIPLOMATIC RELATIONS.

--MEETINGS BETWEEN USG OFFICIALS AND TAIWAN AUTHORITIES OUTSIDE THE UNITED STATES MUST BE HELD OUTSIDE USG AND TAIWAN OFFICES (E.G., AT PRIVATE MEETING ROOMS OR RESTAURANTS).

--EMBASSY PERSONNEL MAY ACCEPT INVITATIONS TO PRIVATE FUNCTIONS HOSTED BY TAIWAN REPRESENTATIVES EITHER IN RESTAURANTS OR IN THEIR HOMES, BUT NOT IN RESIDENCES OF TAIWAN'S PRINCIPAL REPRESENTATIVES OR AMBASSADORS. INVITATIONS TO OFFICIAL TAIWAN-HOSTED FUNCTIONS OR ANY FUNCTIONS HELD ON TAIWAN'S OFFICIAL PREMISES MAY NOT BE ACCEPTED.

--U.S. EMBASSY AND CONSULATE PERSONNEL MAY HOST TAIWAN REPRESENTATIVES AT PRIVATE FUNCTIONS IN RESTAURANTS OR IN THEIR HOMES, BUT NOT IN U.S. CHIEF OF MISSION RESIDENCES. TAIWAN REPRESENTATIVES MAY NOT BE INVITED TO U.S. FUNCTIONS OF AN OFFICIAL NATURE OR TO FUNCTIONS HELD ON OFFICIAL U.S. PREMISES.

--IN COUNTRIES WHERE THE TAIWAN AMBASSADOR SERVES AS THE DEAN OF THE DIPLOMATIC CORPS, U.S. PERSONNEL MAY ONLY ATTEND FUNCTIONS THAT THE TAIWAN AMBASSADOR HOSTS FOR THE ENTIRE CORPS IN HIS ROLE AS DEAN.

--ANY FUNCTION HELD ON OR AROUND OCTOBER 10, CELEBRATED BY TAIWAN AUTHORITIES AS THE ANNIVERSARY OF THE FOUNDING OF THE "REPUBLIC OF CHINA," SHOULD BE CONSIDERED AN OFFICIAL FUNCTION REGARDLESS OF ITS VENUE OR DECLARED NATURE. (NOTE: WASHINGTON-BASED EXECUTIVE BRANCH OFFICIALS ARE PERMITTED TO ATTEND THE SEPARATE TECRO-SPONSORED RECEPTION SPECIFICALLY FOR USG EXECUTIVE BRANCH OFFICIALS THAT NORMALLY TAKES PLACE IN MID-OCTOBER, BECAUSE IT IS DISTINCT FROM THE FORMAL DOUBLE-TEN FUNCTION.)

--USG OFFICIALS MAY NOT ATTEND OFFICIAL OVERSEAS FUNCTIONS THAT HONOR OR ARE HOSTED BY VISITING TAIWAN AUTHORITIES. THE ONLY EXCEPTION MIGHT BE A FUNCTION, NOT ON TAIWAN'S OFFICIAL PREMISES, HOSTED BY TAIWAN REPRESENTATIVES FOR A MEETING OF AN INTERNATIONAL ORGANIZATION IN WHICH TAIWAN IS A FULL MEMBER. REQUESTS TO ATTEND SUCH EVENTS MUST BE REFERRED TO THE DEPARTMENT (EAP/TC) FOR CONSIDERATION ON A CASE-BY-CASE BASIS (SEE PARA 6 BELOW).

--U.S. GOVERNMENT REPRESENTATIVES SHOULD NOT CORRESPOND DIRECTLY WITH AUTHORITIES FROM TAIWAN, BUT RATHER SHOULD SEND LETTERS THROUGH AIT-TECRO CHANNELS. INDIVIDUALS FROM TAIWAN WHOM U.S. EXECUTIVE BRANCH OFFICIALS CONTACT ARE GENERALLY REFERRED TO BY NAME, TITLE, AND CITY WITHOUT USE OF INTERNATIONAL NOMENCLATURE (E.G., DIRECTOR GENERAL CHANG, CIVIL AVIATION BUREAU, TAIPEI). CORRESPONDENCE TO THESE INDIVIDUALS IS PREPARED ON PLAIN WHITE STATIONERY AND SIGNED WITH A PERSONAL NAME WITHOUT A USG TITLE. (THE EXCEPTION MIGHT BE WHEN CORRESPONDING WITH A TAIWAN REPRESENTATIVE TO AN INTERNATIONAL ORGANIZATION OF WHICH TAIWAN IS A FULL MEMBER. THE REPRESENTATIVE'S TITLE, AFFILIATION, AND STATUS IN THE ORGANIZATION SHOULD BE AS SPECIFIED IN THE CONTEXT OF THE INTERNATIONAL ORGANIZATION, E.G., "CHINESE TAIPEI" IN APEC). AIT WILL PACKAGE CORRESPONDENCE UNDER AN APPROPRIATE COVER LETTER TO TECRO, FROM WHICH IT WILL BE RELAYED TO RECIPIENT AUTHORITIES ON TAIWAN.

#### GUIDELINES FOR TRAVEL TO TAIWAN

**¶4.** ALL EXECUTIVE BRANCH PERSONNEL WHO PLAN TO TRAVEL TO TAIWAN FOR WORK-RELATED REASONS MUST HAVE PRIOR CONCURRENCE FROM THE STATE DEPARTMENT'S OFFICE OF TAIWAN COORDINATION BEFORE REQUESTING TRAVEL CLEARANCE FROM AIT TAIPEI. USG PERSONNEL TRAVEL TO TAIWAN IN THE CAPACITY OF CONSULTANTS TO AIT. OFFICIAL TRAVEL IS NOT PERMITTED FOR STATE OR DEFENSE OFFICIALS ABOVE THE RANK OF OFFICE DIRECTOR OR FOR UNIFORMED MILITARY PERSONNEL ABOVE THE LEVEL OF O6 (COLONEL, NAVY CAPTAIN) WITHOUT THE WRITTEN PERMISSION OF EAP/TC. FOR PERSONAL TRAVEL, SENIOR

EXECUTIVE BRANCH OFFICIALS AT OR ABOVE THE LEVEL OF ASSISTANT SECRETARY OR THREE-STAR FLAG OFFICERS MUST OBTAIN CLEARANCE FROM EAP/TC. ALL TRAVEL BY EXECUTIVE BRANCH PERSONNEL TO TAIWAN OR TRANSITING THROUGH TAIWAN MUST BE ON A REGULAR (TOURIST) PASSPORT. DIPLOMATIC AND OFFICIAL PASSPORTS SHOULD NOT BE USED FOR TRAVEL TO TAIWAN.

U.S. POLICY ON TAIWAN'S STATUS IN INTERNATIONAL ORGANIZATIONS

¶ 15. CONSISTENT WITH OUR ONE CHINA POLICY, THE UNITED STATES DOES NOT SUPPORT TAIWAN'S MEMBERSHIP IN INTERNATIONAL ORGANIZATIONS FOR WHICH STATEHOOD IS REQUIRED (E.G. THE UNITED NATIONS OR ANY OF ITS AFFILIATED ORGANIZATIONS). THE UNITED STATES SUPPORTS, AS APPROPRIATE, TAIWAN'S INVOLVEMENT IN INTERNATIONAL ORGANIZATIONS, PROCESSES, AGREEMENTS, AND GATHERINGS WHERE STATEHOOD IS NOT A PREREQUISITE. WITHIN THE PARAMETERS OF OUR ONE CHINA POLICY, THE UNITED STATES DOES NOT TAKE A POSITION ON WHAT TAIWAN'S TITLE SHOULD BE IN INTERNATIONAL ORGANIZATIONS. THE UNITED STATES SUPPORTS FLEXIBLE ARRANGEMENTS AND NOMENCLATURE ACCEPTABLE TO BOTH THE PRC AND TAIWAN AND OPPOSES ATTEMPTS BY EITHER SIDE TO USE NOMENCLATURE FOR POLITICAL PURPOSES INCONSISTENT WITH U.S. POLICY. THE USG'S OVERALL GOAL IS TO ENABLE THE PEOPLE ON TAIWAN TO COMPLY WITH INTERNATIONAL REGULATIONS AND GUIDELINES AND RECEIVE APPROPRIATE INTERNATIONAL ASSISTANCE AND ADVICE, DESPITE TAIPEI'S GENERAL LACK OF RECOGNITION AS AN INDEPENDENT STATE.

GUIDELINES ON TAIWAN MILITARY UNIFORMS AND ROC FLAGS

¶ 16. IN KEEPING WITH THE UNOFFICIAL NATURE OF OUR RELATIONS WITH TAIWAN AND THE FACT THAT THE UNITED STATES DOES NOT RECOGNIZE TAIWAN AS AN INDEPENDENT, SOVEREIGN STATE, MILITARY REPRESENTATIVES OF THE AUTHORITIES ON TAIWAN SHOULD NOT WEAR THEIR UNIFORMS WHILE IN THE UNITED STATES OR ON U.S. PREMISES OVERSEAS, AND THE "ROC" FLAG SHOULD NOT BE DISPLAYED ON USG PREMISES.

COORDINATION WITH WASHINGTON ON TAIWAN MATTERS

¶ 17. POSTS THAT HAVE ANY QUESTIONS REGARDING CONTACT WITH TAIWAN OR ITS REPRESENTATIVES SHOULD SEEK EARLY GUIDANCE FROM EAP'S OFFICE OF TAIWAN COORDINATION (EAP/TC? TEL 202-647-7711? FAX 202-647-0076? NIPRNET -EAP-TC-OFFICE-DL@STATE.GOV? SIPRNET EAP-TC-OFFICE-DL2@STATE.SGOV.GOV).

TERMINOLOGY

¶ 18. THE DEPARTMENT REMINDS POSTS THAT, CONSISTENT WITH THE UNOFFICIAL NATURE OF U.S.TAIWAN TIES, THE U.S. GOVERNMENT DOES NOT REFER TO TAIWAN AS THE "REPUBLIC OF CHINA," THE "REPUBLIC OF CHINA ON TAIWAN," OR A COUNTRY. THE USG REFERS TO TAIWAN SIMPLY AS "TAIWAN."

¶ 19. Minimize considered.  
RICE